

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

GEORGINE FIANDER,)	
)	No. CV-06-3027-CI
Plaintiff,)	
)	ORDER GRANTING PLAINTIFF'S
v.)	MOTION FOR SUMMARY JUDGMENT
)	AND REMANDING FOR FURTHER
MICHAEL J. ASTRUE, Commissioner)	PROCEEDINGS
of Social Security, ¹)	
)	
Defendant.)	
)	
)	

BEFORE THE COURT are Plaintiff's Motion for Summary Judgment (Ct. Rec. 15) and Defendant's Motion for Summary Judgment (Ct. Rec. 26). The court noted the matter for hearing without oral argument on February 2, 2007. (Ct. Rec. 24.) Attorney Thomas Bothwell represents Plaintiff; Special Assistant United States Attorney Richard M. Rodriguez represents the Commissioner of Social Security ("Commissioner"). The parties have consented to proceed before a magistrate judge. (Ct. Rec. 7.) After reviewing the administrative record and the briefs filed by the parties, the court **GRANTS**

¹As of February 12, 2007, Michael J. Astrue succeeded acting Commissioner Linda S. McMahon as Commissioner of Social Security. Pursuant to FED. R. CIV. P. 25(d)(1), Commissioner Michael J. Astrue should be substituted as Defendant, and this lawsuit proceeds without further action by the parties. 42 U.S.C. § 405(g).

ORDER GRANTING PLAINTIFF'S MOTION FOR SUMMARY JUDGMENT
AND REMANDING FOR FURTHER PROCEEDINGS - 1

1 Plaintiff's Motion for Summary Judgment and **REMANDS** the matter to
2 the Commissioner for further proceedings. (Ct. Rec. 15.)
3 Defendant's Motion for Summary Judgment is **DENIED**. (Ct. Rec. 26.)

4 **JURISDICTION**

5 Plaintiff filed applications for Disability Insurance Benefits
6 ("DIB") on July 20, 2001, February 26, 2002, and April 16, 2002; and
7 for Supplemental Security Income on April 23, 2002, alleging an
8 onset date of January 14, 2000. (Tr. 62-64, 65-67, 69-71, 648-650.)
9 The applications were denied initially and on reconsideration. (Tr.
10 30-31, 143, 187, 651-652, 653-655.) Administrative Law Judge (ALJ)
11 Vernell Dethloff held a hearing on July 22, 2004, and Plaintiff
12 testified. (Tr. 663-682; 666-680.) On December 11, 2004, the ALJ
13 issued a decision finding that Plaintiff was not disabled. (Tr. 17-
14 27.) The Appeals Council denied a request for review on January 27,
15 2006. (Tr. 8-10.) Therefore, the ALJ's decision became the final
16 decision of the Commissioner, which is appealable to the district
17 court pursuant to 42 U.S.C. § 405(g). Plaintiff filed this action
18 for judicial review pursuant to 42 U.S.C. § 405(g) on April 4, 2006.
19 (Ct. Rec. 4.)

20 **STATEMENT OF FACTS**

21 The facts have been presented in the administrative hearing
22 transcript, the ALJ's decision, the briefs of both Plaintiff and the
23 Commissioner, and will only be summarized here.

24 Plaintiff was 49 years old on the date of the ALJ's decision.
25 (Tr. 18, 62.) She has a GED and two years of college education.
26 (Tr. 18, 81.) Plaintiff has worked as a home health care worker,
27 cashier, video clerk, bartender/cook, dorm monitor/bus driver, and
28 camp counselor. (Tr. 18, 76.)

1 Plaintiff alleges disability due to neuropathy, swollen feet,
2 lower lumbar pain, vision and left retina problems, diabetes and
3 congestive heart failure since January 14, 2000. (Tr. 18, 75, 126.)

4 SEQUENTIAL EVALUATION PROCESS

5 The Social Security Act (the "Act") defines "disability" as
6 the "inability to engage in any substantial gainful activity by
7 reason of any medically determinable physical or mental impairment
8 which can be expected to result in death or which has lasted or can
9 be expected to last for a continuous period of not less than twelve
10 months." 42 U.S.C. §§ 423(d)(1)(A), 1382c(a)(3)(A). The Act also
11 provides that a Plaintiff shall be determined to be under a
12 disability only if any impairments are of such severity that a
13 Plaintiff is not only unable to do previous work but cannot,
14 considering Plaintiff's age, education and work experiences, engage
15 in any other substantial gainful work which exists in the national
16 economy. 42 U.S.C. §§ 423(d)(2)(A), 1382c(a)(3)(B). Thus, the
17 definition of disability consists of both medical and vocational
18 components. *Edlund v. Massanari*, 253 F.3d 1152, 1156 (9th Cir.
19 2001).

20 The Commissioner has established a five-step sequential
21 evaluation process for determining whether a person is disabled. 20
22 C.F.R. §§ 404.1520, 416.920. Step one determines if the person is
23 engaged in substantial gainful activities. If so, benefits are
24 denied. 20 C.F.R. §§ 404.1520(a)(4)(i), 416.920(a)(4)(i). If not,
25 the decision maker proceeds to step two, which determines whether
26 Plaintiff has a medically severe impairment or combination of
27 impairments. 20 C.F.R. §§ 404.1520(a)(4)(ii), 416.920(a)(4)(ii).

28 If Plaintiff does not have a severe impairment or combination

1 of impairments, the disability claim is denied. If the impairment
2 is severe, the evaluation proceeds to the third step, which compares
3 Plaintiff's impairment with a number of listed impairments
4 acknowledged by the Commissioner to be so severe as to preclude
5 substantial gainful activity. 20 C.F.R. §§ 404.1520(a)(4)(ii),
6 416.920(a)(4)(ii); 20 C.F.R. § 404, Subpt. P, App. 1. If the
7 impairment meets or equals one of the listed impairments, Plaintiff
8 is conclusively presumed to be disabled. If the impairment is not
9 one conclusively presumed to be disabling, the evaluation proceeds
10 to the fourth step, which determines whether the impairment prevents
11 Plaintiff from performing work which was performed in the past. If
12 a Plaintiff is able to perform previous work, that Plaintiff is
13 deemed not disabled. 20 C.F.R. §§ 404.1520(a)(4)(iv),
14 416.920(a)(4)(iv). At this step, Plaintiff's residual functional
15 capacity ("RFC") assessment is considered. If Plaintiff cannot
16 perform this work, the fifth and final step in the process
17 determines whether Plaintiff is able to perform other work in the
18 national economy in view of Plaintiff's residual functional
19 capacity, age, education and past work experience. 20 C.F.R. §§
20 404.1520(a)(4)(v), 416.920(a)(4)(v); *Bowen v. Yuckert*, 482 U.S. 137
21 (1987).

22 The initial burden of proof rests upon Plaintiff to establish
23 a *prima facie* case of entitlement to disability benefits. *Rhinehart*
24 *v. Finch*, 438 F.2d 920, 921 (9th Cir. 1971); *Meanel v. Apfel*, 172
25 F.3d 1111, 1113 (9th Cir. 1999). The initial burden is met once
26 Plaintiff establishes that a physical or mental impairment prevents
27 the performance of previous work. The burden then shifts, at step
28 five, to the Commissioner to show that (1) Plaintiff can perform

1 other substantial gainful activity, and (2) a "significant number of
2 jobs exist in the national economy" which Plaintiff can perform.
3 *Kail v. Heckler*, 722 F.2d 1496, 1498 (9th Cir. 1984).

4 Plaintiff has the burden of showing that drug and alcohol
5 addiction ("DAA") is not a contributing material factor to
6 disability. *Ball v. Massanari*, 254 F.3d 817, 823 (9th Cir. 2001).
7 The Social Security Act bars payment of benefits when drug addiction
8 and/or alcoholism is a contributing factor material to a disability
9 claim. 42 U.S.C. §§ 423(d)(2)(C) and 1382(a)(3)(J); *Sousa v.*
10 *Callahan*, 143 F.3d 1240, 1245 (9th Cir. 1998). If there is evidence
11 of DAA and the individual succeeds in proving disability, the
12 Commissioner must determine whether the DAA is material to the
13 determination of disability. 20 C.F.R. §§ 404.1535 and 416.935. If
14 an ALJ finds that the claimant is not disabled, then the claimant is
15 not entitled to benefits and there is no need to proceed with the
16 analysis to determine whether alcoholism is a contributing factor
17 material to disability. However, if the ALJ finds that the claimant
18 is disabled and there is medical evidence of drug addiction or
19 alcoholism, then the ALJ must proceed to determine if the claimant
20 would be disabled if he or she stopped using alcohol or drugs.
21 *Bustamante v. Massanari*, 262 F.3d 949 (9th Cir. 2001).

22 STANDARD OF REVIEW

23 Congress has provided a limited scope of judicial review of a
24 Commissioner's decision. 42 U.S.C. § 405(g). A Court must uphold
25 the Commissioner's decision, made through an ALJ, when the
26 determination is not based on legal error and is supported by
27 substantial evidence. *See Jones v. Heckler*, 760 F.2d 993, 995 (9th
28 Cir. 1985); *Tackett v. Apfel*, 180 F.3d 1094, 1097 (9th Cir. 1999).

1 "The [Commissioner's] determination that a plaintiff is not disabled
2 will be upheld if the findings of fact are supported by substantial
3 evidence." *Delgado v. Heckler*, 722 F.2d 570, 572 (9th Cir. 1983)
4 (*citing* 42 U.S.C. § 405(g)). Substantial evidence is more than a
5 mere scintilla, *Sorenson v. Weinberger*, 514 F.2d 1112, 1119 n.10 (9th
6 Cir. 1975), but less than a preponderance. *McAllister v. Sullivan*,
7 888 F.2d 599, 601-602 (9th Cir. 1989); *Desrosiers v. Secretary of*
8 *Health and Human Services*, 846 F.2d 573, 576 (9th Cir. 1988).
9 Substantial evidence "means such evidence as a reasonable mind might
10 accept as adequate to support a conclusion." *Richardson v. Perales*,
11 402 U.S. 389, 401 (1971) (citations omitted). "[S]uch inferences
12 and conclusions as the [Commissioner] may reasonably draw from the
13 evidence" will also be upheld. *Mark v. Celebrezze*, 348 F.2d 289,
14 293 (9th Cir. 1965). On review, the Court considers the record as
15 a whole, not just the evidence supporting the decision of the
16 Commissioner. *Weetman v. Sullivan*, 877 F.2d 20, 22 (9th Cir. 1989)
17 (*quoting Kornock v. Harris*, 648 F.2d 525, 526 (9th Cir. 1980)).

18 It is the role of the trier of fact, not this Court, to resolve
19 conflicts in evidence. *Richardson*, 402 U.S. at 400. If evidence
20 supports more than one rational interpretation, the Court may not
21 substitute its judgment for that of the Commissioner. *Tackett*, 180
22 F.3d at 1097; *Allen v. Heckler*, 749 F.2d 577, 579 (9th Cir. 1984).
23 Nevertheless, a decision supported by substantial evidence will
24 still be set aside if the proper legal standards were not applied in
25 weighing the evidence and making the decision. *Brawner v. Secretary*
26 *of Health and Human Services*, 839 F.2d 432, 433 (9th Cir. 1987).
27 Thus, if there is substantial evidence to support the administrative
28 findings, or if there is conflicting evidence that will support a

1 finding of either disability or nondisability, the finding of the
2 Commissioner is conclusive. *Sprague v. Bowen*, 812 F.2d 1226, 1229-
3 1230 (9th Cir. 1987).

4 **ALJ'S FINDINGS**

5 The ALJ found at the onset that Plaintiff meets the
6 nondisability requirements and is insured for disability benefits
7 through December 4, 2004. (Tr. 18.) The ALJ found at step one that
8 Plaintiff has not engaged in substantial gainful activity during any
9 time at issue. (Tr. 18.) At step two, the ALJ found that the
10 medical evidence established that Plaintiff suffered from the severe
11 impairments of diabetes, neuropathy, and obesity. (Tr. 19.) He
12 found that although there is evidence that Plaintiff has a history
13 of asthma, alcoholism in remission, a bone spur on her right foot,
14 and occasional anxiety, she does not allege that she suffers from
15 these impairments, and the ALJ found that they are not severe. (Tr.
16 19.) With respect to congestive heart failure, the ALJ found at
17 step two that Plaintiff's heart impairment resolved within a year
18 and no longer constitutes a severe impairment. (Tr. 21.) At step
19 three, that ALJ found that type 2 diabetes, neuropathy, and obesity
20 are severe impairments, but Plaintiff does not have an impairment or
21 combination of impairments listed in or medically equal to one of
22 the Listings impairments. (Tr. 21.)

23 After finding Plaintiff's testimony regarding her limitations
24 not fully credible, the ALJ concluded at step four that Plaintiff
25 has the RFC to perform a full range of work at the sedentary
26 exertion level except that she cannot work in an environment with
27 unprotected heights or dangerous machines. (Tr. 23, 25.) The ALJ
28 concluded that Plaintiff is unable to perform her past work. (Tr.

25.) At step five, the ALJ considered Plaintiff's age, education, and work experience, determined that Plaintiff has no transferable skills "and/or transferability of skills is not an issue," and relied on the Grids to determine that Plaintiff is not disabled within the meaning of the Social Security Act. (Tr. 25-26.) Because the ALJ determined at step five that Plaintiff was not disabled, he did not consider whether alcoholism is a contributing factor material to disability.

ISSUES

Plaintiff contends that the Commissioner erred as a matter of law. Specifically, she argues that the ALJ failed to properly weigh the medical evidence and failed to identify the specific jobs she can perform. (Ct. Rec. 16 at 9-18.) The first issue is dispositive. After the ALJ's decision, Plaintiff reapplied for benefits and filed a Disabled Widow's Claim.² (Ct. Rec. 16 at 2.)

The Commissioner opposes the Plaintiff's Motion for Summary Judgment and asks that the ALJ's decision be affirmed. (Ct. Rec. 27 at 6.) Consistent with *Bustamante*, after conducting the five step

²Plaintiff's later application was granted and she was awarded SSI benefits as of March 27, 2006. (Ct. Rec. 16.) The court's decision is based upon the record accompanying her applications for DIB and SSI filed July 20, 2001, February 26, 2002, April 16, 2002, and April 23, 2002, alleging an onset date of January 14, 2000. The court takes notice of, but expresses no opinion on, the merits of subsequent applications. See, e.g., *Ward v. Schweiker*, 686 F.2d 762, 766 at n.4 (9th Cir. 1982) (result of later application noted by the court.)

1 analysis and finding Plaintiff not disabled, the ALJ did not conduct
2 further DAA analysis. This is not challenged by either party but
3 will need to be examined after further proceedings.

4 DISCUSSION

5 A. Weighing Medical Evidence

6 In social security proceedings, the claimant must prove the
7 existence of a physical or mental impairment by providing medical
8 evidence consisting of signs, symptoms, and laboratory findings; the
9 claimant's own statement of symptoms alone will not suffice. 20
10 C.F.R. § 416.908. The effects of all symptoms must be evaluated on
11 the basis of a medically determinable impairment which can be shown
12 to be the cause of the symptoms. 20 C.F.R. § 416.929. Once medical
13 evidence of an underlying impairment has been shown, medical
14 findings are not required to support the alleged severity of
15 symptoms. *Bunnell v. Sullivan*, 947, F.2d 341, 345 (9th Cir. 1991).

16 A treating or examining physician's opinion is given more
17 weight than that of a non-examining physician. *Benecke v. Barnhart*,
18 379 F.3d 587, 592 (9th Cir. 2004). If the treating or examining
19 physician's opinions are not contradicted, they can be rejected only
20 with "clear and convincing" reasons. *Lester v. Chater*, 81 F.3d 821,
21 830 (9th Cir. 1996). If contradicted, the ALJ may reject an opinion
22 if he states specific, legitimate reasons that are supported by
23 substantial evidence. See *Flaten v. Secretary of Health and Human*
24 *Serv.*, 44 F.3d 1453, 1463 (9th Cir. 1995). In addition to medical
25 reports in the record, the analysis and opinion of a non-examining
26 medical expert selected by an ALJ may be helpful to the
27 adjudication. *Andrews v. Shalala*, 53 F.3d 1035, 1041 (9th Cir. 1995)
28 (*citing Magallanes v. Bowen*, 881 F.2d 747, 753 (9th Cir. 1989)).

1 Testimony of a medical expert may serve as substantial evidence when
2 supported by other evidence in the record. *Id.*

3 Plaintiff contends that the ALJ erred by rejecting the opinions
4 of treating physicians Daniel Hocson, M.D., and Rex Quaempts, M.D.,
5 and by improperly crediting the opinion of a non-physician
6 disability adjudicator, Kathleen Foltz. (Ct. Rec. 16 at 9-15.) The
7 Commissioner responds that the ALJ properly weighed the medical
8 evidence and Plaintiff's credibility when he determined that she is
9 capable of sedentary work. (Ct. Rec. 19 at 8-17.)

10 Treating doctor Daniel Hocson, M.D., examined Plaintiff on
11 January 8, 2001. He assessed a moderate impairment, congestive
12 heart failure ("CHF"), and 3 mild impairments: diabetes,
13 hypertension and anemia. (Tr. 396.) Dr. Hocson noted that "ideally
14 control of CHF should provide sufficient relief for her to return to
15 work." (Tr. 397.) He opined that Plaintiff would be unable to work
16 at least half-time for 16 weeks, but could be released for work on
17 May 1, 2001. (Tr. 397.) There is no indication that Dr. Hocson
18 limited Plaintiff's anticipated return to work in May of 2001 to
19 part-time or half-time work.

20 When Dr. Hocson saw Plaintiff more than 2 months later, on
21 March 21, 2001, he noted her cardiac function was stable. He
22 assessed visual impairment from retinopathy. (Tr. 411.) Dr. Hocson
23 opined that Plaintiff's inability to work at least half-time would
24 last 24 weeks, and she could be released for work on September 24,
25 2001. He did not limit Plaintiff's return to work to part-time or
26 half-time. (Tr. 411.) Dr. Hocson expressed uncertainty whether
27 Plaintiff's condition would stabilize or worsen. (Tr. 411.) Dr.
28 Hocson's March opinion is thus somewhat ambiguous because he opined

1 Plaintiff could be released to work by September 24, 2001, but was
2 uncertain whether her condition would stabilize or worsen.

3 Plaintiff alleges that the ALJ erred by concluding that Dr.
4 Hocson found her capable of sedentary work. She alleges that the
5 ALJ's error occurred because he interpreted Dr. Hocson's form
6 evaluation as opining that Plaintiff could perform full-time
7 sedentary work, whereas Plaintiff contends that Dr. Hocson opined
8 that she could perform sedentary work at least half-time in a normal
9 work day setting but did not release her to work full time. (Ct.
10 Rec. 16 at 14.) The Commissioner responds that both of Dr. Hocson's
11 2001 assessments released Plaintiff to work at the sedentary level
12 by specific dates, presumably full time. (Ct. Rec. 27 at 14, citing
13 Tr. 397, 411.) The release dates indicated on the forms contain no
14 half-time or part-time restrictions. Dr. Hocson opined as to the
15 number of weeks Plaintiff would be unable to work full time.
16 Accordingly, it appears that although he remained uncertain about
17 her condition, Dr. Hocson's release dates are those anticipated for
18 Plaintiff's full-time return to work.

19 Plaintiff alleges that the ALJ also failed to properly credit
20 the opinion of treating physician Rex Quaempts, M.D. (Ct. Rec. 16 at
21 1-13.) More than three years after Dr. Hocson's assessment, on
22 July 7, 2004, Dr. Quaempts opined that Plaintiff's "stated need for
23 recumbency/need to lay down for an average of about 3 hours during
24 the 8 or 9 consecutive hours during a typical workday shift . . . is
25 reasonable (as opposed to unreasonable or excessive) considering the
26 medical evidence of her impairments." (Tr. 515.)

27 Dr. Quaempts gave this opinion in response to a questionnaire
28 from Plaintiff's counsel, and added to the form: "Patient

1 unemployable secondary to medical problems." (Tr. 516.)

2 Dr. Quaempts opined that Plaintiff's diabetes and neuropathy
3 "very significantly" interfered with her ability to stand, walk,
4 handle and carry. He opined that these limitations would last a
5 minimum of 12 months even with treatment. As a result, he felt that
6 Plaintiff was a poor candidate for a job. (Tr. 512-514.) The ALJ
7 pointed out that, despite Plaintiff's alleged congestive heart
8 failure, lower back pain and swollen feet, Dr. Quaempts's
9 examination revealed that Plaintiff's cardiovascular, back and lower
10 extremities were within normal limits on the date of his exam. (Tr.
11 512.) Dr. Quaempts inconsistently opined that Plaintiff's overall
12 work level is sedentary and she is a poor candidate for a job. (Tr.
13 513.)

14 The ALJ found Dr. Quaempts's opinion that Plaintiff was
15 unemployable "suppositional, conclusory, and unsupported by the
16 record." (Tr. 24.) He gave three reasons for rejecting some of Dr.
17 Quaempts's opinions: (1) the relatively short period of treatment
18 (less than 3 months) before he assessed severe limitations; (2) the
19 inconsistencies between Dr. Quaempts's normal exam results and his
20 opinion that Plaintiff is a poor candidate for work, and (3) the
21 inconsistencies between his opinion of her inability to work and his
22 opinion that she can work at the sedentary level. (Tr. 24.)

23 When he found that Plaintiff's CHF resolved within a year and
24 is no longer severe, the ALJ stated:

25 The claimant was admitted to Providence Toppenish
26 Hospital in June of 2000 with congestive heart failure.
27 Exhibit 12F/6. A radiology report dated November 27,
28 2000, showed improvement in the postanterior chest, as
well as a finding that the cardiac silhouette was in the
upper limits of normal in size. Exhibit 21F/23. There
was "marked improvement with almost complete resolution of

1 [congestive heart failure] since 11/22/00." On January 10,
2 2001, Dr. Hocson, the claimant's primary care physician,
3 gave the claimant's congestive heart failure a rating of
4 three on a scale of one to five. 17F/1. On that scale,
5 a three is defined as a "moderate impairment" which poses
6 "[s]ignificant interference with the ability to perform
7 one or more basic work-related activities." On February
8 20, 2001, the claimant saw Dr. Monick, her treating heart
9 specialist. 18F/3. Dr. Monick noted the claimant's
history of congestive heart failure, and stated that it is
currently controlled. He examined the claimant and
observed no overt signs of congestive heart failure.
Furthermore, the claimant denied symptoms of congestive
heart failure on April 21, 2001. Exhibit 21F/3. She even
testified that she had heart failure "in the past." The
claimant's heart impairment resolved within a year and no
longer constitutes a severe impairment.

10 (Tr. 21.)

11 An impairment or combination of impairments may be found "not
12 severe *only if* the evidence establishes a slight abnormality that
13 has no more than a minimal effect on an individual's ability to
14 work." *Webb. Barnhart*, 433 F.3d 683, 686-687 (9th Cir. 2005)(citing
15 *Smolen v. Chater*, 80 F.3d 1273, 1290 (9th Cir. 1996); *see Yuckert v.*
16 *Bowen*, 841 F.2d 303, 306 (9th Cir. 1988). If an adjudicator is
17 unable to determine clearly the effect of an impairment or
18 combination of impairments on the individual's ability to do basic
19 work activities, the sequential evaluation should not end with the
20 not severe evaluation step. S.S.R. No. 85-28 (1985). Step two,
21 then, is "a de minimus screening device [used] to dispose of
22 groundless claims," *Smolen*, 80 F.3d at 1290, and an ALJ may find
23 that a claimant lacks a medically severe impairment or combination
24 of impairments only when his conclusion is "clearly established by
25 medical evidence." S.S.R. 85-28. The question on review is whether
26 the ALJ had substantial evidence to find that the medical evidence
27 clearly established that the claimant did not have a medically
28 severe impairment or combination of impairments. *Webb*, 433 F.3d at

1 687; see also *Yuckert*, 841 F.2d at 306.

2 In this case, the ALJ found that Plaintiff's CHF resolved
3 within a year and no longer constitutes a severe impairment, despite
4 the opinion of one of Plaintiff's treating physicians that CHF poses
5 significant interference with the ability to perform one or more
6 basic work-related activities. (Tr. 396.) As noted, another
7 treating physician, Dr. Quaempts, felt that Plaintiff was a poor
8 candidate for a job. (Tr. 514.) Although the medical record is not
9 entirely clear, it includes evidence of problems caused by CHF and
10 by CHF in combination with other impairments sufficient to pass the
11 de minimus threshold of step two. See *Smollen*, 80 F.3d at 1290.
12 Though Plaintiff ultimately bears the burden of establishing her
13 disability, the ALJ has an affirmative duty to supplement
14 Plaintiff's medical record, to the extent it was incomplete, before
15 rejecting this impairment at so early a stage in the analysis,
16 particularly in light of the opinions of two treating physicians
17 that Plaintiff suffers severe impairments likely to interfere with
18 employment. "In Social Security cases the ALJ has a special duty to
19 fully and fairly develop the record and to assure that the
20 claimant's interests are considered." *Webb*, 433 F.3d at 687, citing
21 *Brown v. Heckler*, 713 F.2d 441, 443 (9th Cir. 1983) (per curiam).

22 The ALJ is correct that Dr. Quaempts's exam on April 26, 2004,
23 revealed Plaintiff's cardiovascular, back, and lower extremities
24 were within normal limits, despite her alleged congestive heart
25 failure, lower back pain, and foot swelling. (Tr. 24, referring to
26 Tr. 512.) However, as noted, Dr. Quaempts also opined that
27 Plaintiff is a poor candidate for a job and needs to lay down for 3
28 hours during an 8-hour day. (Tr. 513-514.)

1 The ALJ found that Drs. Hocson and Quaempts assessed an ability
2 to perform sedentary work. The ALJ failed to expand the record to
3 reconcile this assessment with the more severe limitations also
4 indicated by the physicians: Dr. Hocson opined that Plaintiff's CHF
5 significantly interfered with her ability to perform work-related
6 activities (Tr. 396), and Dr. Quaempts opined that Plaintiff is a
7 poor candidate for a job. (Tr. 514.)

8 The ALJ's finding at step two that CHF is no longer a severe
9 impairment is not clearly established by medical evidence.
10 Accordingly, the case must be remanded for additional proceedings to
11 correct the legal error.

12 Plaintiff moved to supplement the record with evidence relating
13 to claims filed after the ALJ's decision in this case. (Ct. Rec. 16
14 at 2.) The Commissioner correctly points out that this evidence is
15 irrelevant to the time frame on which the ALJ's decision is based:
16 the date of onset (January 14, 2000) through the date of the current
17 decision (December 11, 2004). (Ct. Rec. 27 at 6-7.) The court
18 takes judicial notice of Plaintiff's later application and award but
19 Plaintiff's motion to supplement must be denied.

20 CONCLUSION

21 Having reviewed the record and the ALJ's conclusions, this
22 court finds that the ALJ's decision at step two that Plaintiff's
23 congestive heart failure resolved within a year and is no longer a
24 severe impairment is not clearly established by the medical
25 evidence. Because the ALJ committed this error at step two, the
26 case is remanded for further proceedings to determine whether CHF is
27 a severe impairment, alone or in combination with Plaintiff's other
28 impairments, and, if appropriate, to conduct the *Bustamante* analysis

1 with respect to Plaintiff's use of alcohol.

2 **IT IS ORDERED:**

3 1. Plaintiff's Motion for Summary Judgment (**Ct. Rec. 15**) is
4 **GRANTED.** The matter is remanded to the Commissioner of Social
5 Security for further proceedings consistent with the this decision
6 and sentence four of 42 U.S.C. §§ 405(g).

7 2. Defendant's Motion for Summary Judgment (**Ct. Rec. 26**) is
8 **DENIED.**

9 The District Court Executive is directed to file this Order,
10 provide copies to counsel for Plaintiff and Defendant, enter
11 judgment in favor of Plaintiff, and **CLOSE** this file.

12 DATED March 21, 2007.

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14 S/ CYNTHIA IMBROGNO
15 UNITED STATES MAGISTRATE JUDGE
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